Economic Implications of Natural Gas Vehicle Technology in U.S. Private Automobile Transportation

by

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Abstract

Transportation represents almost 28 percent of the United States' energy demand. Approximately 95 percent of U.S. transportation utilizes petroleum, the majority of which is imported. With significant domestic conventional gas resources, optimistic projections of unconventional natural gas resources, and the growing international liquefied natural gas (LNG) market, gas prices are expected to remain lower than oil. While natural gas currently provides approximately 24 percent of the United States' energy consumption, there has been no significant growth in the natural gas vehicle market in the past fifteen years. Natural gas has comparative environmental advantages to gasoline and diesel, with lower CO₂ emissions per mega joule of fuel consumption. A natural gas powered vehicle fleet could reduce the country's fuel costs, dependence on imported fuel, and greenhouse gas emissions. To fully comprehend the future role of natural gas vehicles in the United States, all the major technological and market forces affecting the successful deployment of this vehicle technology must be analyzed interdependently under market and energy policy-regulated scenarios.

I investigate the potential role of natural gas in transportation using a computable general equilibrium (CGE) model of the global economy that is resolved for the US and other major countries and regions. To do so, I add a dedicated compressed natural gas (CNG) vehicle option to the Emissions Prediction and Policy Analysis (EPPA) Model as an option to the conventional internal combustion engine (ICE) vehicle. The model projects changing prices of fuel and other goods over time, given specification of resource availabilities. With the CNG vehicle specification I am able to evaluate the effect of the CNG option on transportation emissions, oil imports, natural gas use, and other economic indicators. I consider different policy scenarios for the future, including the adoption of a targeted emissions cap policy to see how that affects the competitiveness of CNG vehicles.

Several conclusions about the potential role of nature gas vehicles in the United States are drawn from this analysis. First, NG vehicles will reduce household transportation emissions in proportion to their share of the vehicle fleet. Second, stringent emissions policies will stimulate the penetration of natural gas vehicles, but high vehicle costs and infrastructure may hinder their deployment. There is a correlation between increased NG vehicle use and the reduction of oil imports. In the long term, development of cleaner alternative fuels with similar infrastructure to gasoline may hamper CNG vehicle growth.

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1. INTRODUCTION

Private automobile use in the United States (U.S.) contributes to local pollution problems, emits greenhouse gas emissions that play a role in climate change, and makes the country dependent on imported oil from unstable regions of the world. With a growing populace and the resulting growth of vehicle miles traveled, solutions for rising emissions and oil consumption associated with gasoline vehicles are becoming more urgent. This thesis focuses on the natural gas vehicle's potential to curb foreign oil consumption and related emissions in private household transportation. Natural gas vehicles (NG vehicles) utilize natural gas as a fuel replacement for refined oil. With its low carbon intensity and domestic availability, can natural gas offer a viable alternative or supplement to gasoline as a vehicle fuel?

While natural gas is available as liquefied natural gas (LNG) and compressed natural gas (CNG), the thesis will center on CNG vehicles, since most light-duty vehicles do not utilize LNG. CNG vehicles are available as dedicated (running on CNG only) or bi-fuel (running on CNG and gasoline). Despite the advantages of natural gas vehicles, this technology has not significantly penetrated the U.S. vehicle market. We will use the Emissions Prediction and Policy Analysis (EPPA) model to examine cost and policy scenarios that affect the penetration of NG vehicles in order to identify why and how this technology is adopted. We will also assess the resulting effects of NG vehicles on fuel consumption and greenhouse gas emissions.

With vast energy demand for transportation, concerns of energy security and green house gas emissions, a solution to America's dependence on foreign gasoline needs to be found. Natural gas vehicles have been explored as a cleaner, less expensive alternative to

U.S.'s reliance on oil for its transportation needs. The research presented in this thesis demonstrates that NG vehicles are a suitable alternative to gasoline vehicles, but and also illustrates how the use of NG vehicles would contribute to solving the problems that arise from current automobile use.

1.1. Transportation in the U.S.

Transportation accounts for a third of the nation's total energy consumption. The transportation sector is also responsible for 33 percent of carbon dioxide emissions in the U.S., primarily caused by fossil fuel combustion (EPA, 2009). According to the Environmental Protection Agency, the use of fossil fuel combustion was also responsible for 26 percent of methane (CH4) emissions and 67 percent of nitrous oxide (N2O) emissions in the transportation sector during 2008 (EPA, 2009). Most vehicle greenhouse gas emissions come from passenger vehicles and light duty trucks, which accounted for as much as 61 percent of transportation's greenhouse gas (GHG) emissions in 2007, in part due to the petroleum combustion in these gasoline-fueled light duty vehicles (EIA, 2009).

The U.S. is the largest oil importer in the world, importing a significant amount from the Organization of the Petroleum Exporting Countries (OPEC). The use of an alternative domestic vehicle fuel would reduce America's foreign oil dependence. Most OPEC members are subject to geopolitical instability and often exercise an oligopolistic market control. A combination of these circumstances may have contributed to a global oil crisis in the 1970s and most recently to price spikes in 2007 (Schafer, 2009).

Significant reduction in U.S. oil consumption will most likely come from the transportation sector (NPC, 2007). The solutions proffered to the transportation sector's

energy issues include improving fuel economy, reducing vehicle miles traveled (VMT) or switching to alternative fuels (Greene et al, 2003).

While there have been increased improvements in automotive fuel economy since 2005, previously there was a gradual decline in fuel economy since 1988 (EPA, 2009(b)). There have been no significant updates to the corporate average fuel economy (CAFE) standards for the past two decades. Fuel economies for passenger cars and light trucks peaked at 28.6 miles per gallon (mpg) and 21.2 mpg in 1988 respectively. The lower CAFE standards for light trucks led to a surge in their popularity and a resulting lowered average of 24 mpg for vehicles sold by 2002 (Greene et al, 2003). By 2008, however, with the spike in oil prices, Americans responded with increased purchases of foreign cars with superior fuel economy. The lack of improvement in energy efficiency in U.S. automotive manufacturers' standards, combined with the spike in oil prices in 2008, and an economic recession may have contributed to the near collapse of the U.S. automotive industry.

Furthermore, the United States' population growth also ensures that VMT will increase at an annual rate of 2 percent into the next decade. A 60 percent increase in VMT from 2005 to 2030 is projected, which implies that the reduction of miles traveled is not a complete solution for reducing energy usage in the transportation sector (DOT, 2008).

An effective solution to the transportation sector's emissions and oil consumption problems therefore lies in the development of an alternate transportation fuel, which pollutes less and is domestically sourced. An alternative energy source for passenger vehicles and light duty trucks has the potential to greatly reduce the United States' carbon

emissions while simultaneously reducing the nation's reliance on foreign oil. We have recently seen some success in emissions mitigation from transportation due to the introduction of ethanol, but the agricultural opportunity costs and technological development needed seem significantly problematic when compared to natural gas vehicle development (EIA, 2009).

This thesis focuses on natural gas vehicles, because they have the potential to mitigate private transportation emissions and curb America's dependence on foreign oil. A natural gas vehicle utilizes gas in conjunction with, or as a complete replacement for, gasoline in commonplace internal combustion engines (ICEs). The advantages of natural gas are great in comparison to the carbon intensity of standard gasoline-powered vehicles and lack of domestic oil availability. However, the lack of a robust NG vehicle refueling infrastructure and the unavailability of NG vehicles have proven problematic for the advancement of this technology. There is a limited range of NG vehicle models, with the most recently available model being the Honda Civic GX. Most vehicular innovation in recent years has focused on other technologies such as the biodiesel, ethanol and electric hybrids.

1.2. The Natural Gas Vehicle Option

The implementation of natural gas vehicles is a viable solution to America's energy concerns regarding energy security and the reduction of pollution from transportation. Despite being extremely price-volatile, natural gas is usually cheaper than other transportation fuels. According to the Environmental Protection Agency (EPA), compressed natural gas (CNG) vehicles can curtail green house gas emissions by almost 29 percent. In the US, the current and proposed energy legislations regarding CNG

vehicles are sometimes contradictory. The CNG Vehicle industry is simultaneously rewarded by fuel and infrastructural incentives from the Energy Policy Act, but can be penalized for emissions if a carbon tax policy is implemented. What combination of policy and vehicle pricing will facilitate a sustainable and competitive CNG vehicle industry? How will the proliferation of CNG vehicles affect emissions and fuel consumption?

Before further investment or support for natural gas vehicle technology is made, it is important to assess the resulting effects of the introduction of this technology. In order to make this assessment, I will analyze several scenarios with varying vehicle costs and fuel availability under reference and emissions-restricted policy scenarios. These scenarios will provide market penetration and fuel consumption data that will prove useful for assessing the natural gas vehicle impact.

1.3. Roadmap

This thesis builds on past natural gas vehicle work and methodology, which is reviewed in Chapter 1. While there are some general natural gas transportation models, there has not been a substantive analysis of natural gas vehicle promulgation under varying conditions of cost, resource availability and emissions policy.

After this introduction, Chapter 2 of the thesis will delve into the attributes of the natural gas vehicle and its benefits relative to other vehicle technologies. We will examine the domestic and global NG vehicle market, as well as assess the safety and policy issues that must be resolved to successfully advance NG vehicles. We will also gauge the availability of conventional and unconventional gas resources.

Chapter 3 explains the modeling system used to make my assessment. The EPPA modeling system components are explained, with a focus on the household transportation sector. I describe my contributions to the standard internal combustion engine (ICE) household model. The NG vehicle branch is added as a substitute for gasoline vehicles with realistic estimates of annual vehicle expenditures. I also create an alternate gas price based on a carbon tax to accurately reflect alternate emissions target scenarios with varied stringency.

Chapter 4 introduces models of various policy and non-policy scenarios for natural gas vehicle penetration into the private transportation sector. We will assess how vehicle prices and fuel availability will affect the future of natural gas vehicles, and put dedicated NG vehicles in competition with alternate vehicle technologies such as electric hybrids. The various scenarios show the effects of natural gas vehicles on household transportation emissions, gas consumption, fuel prices and oil imports.

Chapter 5 concludes the paper with a concise summary of the previous chapter's results. I will determine the essential factors necessary for NG vehicle market penetration as well as the environmental and economic implications of NG vehicle promulgation. Along with highlighting the limits of my model and the further work that needs to be done, I will make recommendations for the most effective combination of policy and incentive to provide America with a sufficient natural gas household transportation fleet.

2. COMPRESSED NATURAL GAS (CNG) VEHICLES

This thesis is focused on light duty private household transportation, for this reason the compressed natural gas vehicle will be used for analysis. Liquefied Natural Gas (LNG) vehicle technology has been proposed mainly for the heavy duty transportation fleet, and is therefore less relevant to this study. Natural gas is compressed to less than 1 percent of its initial volume at atmospheric pressure of 200 bar and stored in a carbon fiber or steel tank (Engerer, Horn, 2009). Comprised mainly of methane (typically 97 to 99 percent), natural gas has lower carbon intensity and energy density than gasoline. While this means a larger amount of CNG is needed to drive the same distance as gasoline, it also means that it will produce less carbon dioxide emissions even with a higher level of fuel consumption. CNG vehicles will also be able to operate at higher compression ratios, being more knock resistant than gasoline. Figure 1 below shows the typical components of a bi-fuel compressed natural gas vehicle.



Figure 1: Components of a Compressed Natural Gas Vehicle

CNG vehicles are available as dedicated, bi-fuel, and flex-fuel. Dedicated CNG vehicle engines use only natural gas as their fuel source. Bi-fuel engines operate on either natural gas or another fuel (gasoline or ethanol, for example), and are available either as aftermarket conversions or as original equipment manufacturer (OEM) vehicles. Dual-fuel or flexible fuel engines use a mixture of natural gas and diesel, with the share of natural gas is between 0 to 80 percent. At lower engine loads, diesel use tends to be higher whereas at higher engine loads it is possible to use a higher proportion of gas. Dual-fuel engines are usually the result of a conversion of a diesel engine.

As seen in Figure 2, natural gas vehicles have seen remarkable growth around the world in the past two decades. With an annual growth of 30 percent within the last decade, the global natural gas vehicle fleet has increased tenfold (IANGV, 2009). It is important to assess the current and future positions of the U.S. in this burgeoning vehicle technology.



Figure 2: Natural Gas Vehicle Growth Worldwide (IANGV, 2009)

2.1. Natural Gas as a Fuel

Natural gas is an often-overlooked vehicle fuel alternative to gasoline and diesel. Initially considered a waste product of oil production and refining, natural gas has grown into a valuable global trading commodity with the potential to solve a number of the domestic and global fuel problems. Although natural gas vehicles were first used in Italy in the 1940s, they were used minimally until after the energy crisis in the 1970s. The escalating global oil prices in the 1970s caused international concern for energy security and led to the exploration and support of alternate vehicle fuel technology. There are significant benefits to natural gas vehicles including the reduction of vehicular pollution by switching to a less emissive fuel, abundance of domestic or nearby sources of natural gas, and a resulting reduction in foreign oil dependency (Yeh, 2007).

2.1.1. Domestic Natural Gas Availability

Although the US is a net importer of natural gas, the majority of the natural gas used is produced domestically with supplemental pipeline imports from Canada and LNG imports. In recent years there has been a ramping up of domestic natural gas production (EIA, 2009). Another significant development favoring domestic production is the advent of unconventional natural gas, which is comprised mainly of tight gas, coal-bed methane, and shale gas. Originally considered too expensive to produce on a large scale, new upstream extraction technologies such as horizontal drilling and hydraulic fracturing have drastically improved prospects for unconventional natural gas production. Unconventional gas is estimated to account for almost 42 percent of all domestic gas production by 2010 (WoodMackenzie, 2006). Shale gas in particular has the most

potential in America, given the optimistic reserve estimates from the EIA and USGS. Significant new shale discoveries in Marcellus, Barnett and Uinta-Piceance basins bolster American natural gas reserves and resources.

Finally, importation of LNG will positively affect US gas supply. Three major LNG regasification terminals were completed in recent years, and there are new supplemental LNG sources in Africa and Europe. With the significant domestic conventional gas resources, prospects of unconventional gas, and an increasingly competitive global LNG market, natural gas can be viewed as the cheap and abundant fuel solution to significant energy and transportation needs.

2.1.2. Emissions

In the United States, the transportation sector is responsible for about a third of all carbon dioxide, nitrous dioxide, and non-methane volatile organic compound (NMVOC) emissions (EPA, 2009). Transportation also contributes to approximately 77 percent of carbon monoxide emissions and 45 percent of nitrogen oxide emissions. The majority of these emissions comes from gasoline utilized in most of the 235 million passenger and light duty vehicles driven in the United States.



Figure 3: Emissions for CNG and Gasoline Vehicles (DOE, 2003)

The use of natural gas vehicles, as opposed to gasoline vehicles, has the potential to reduce carbon monoxide emissions by 90 percent, carbon dioxide emissions by 25 percent, nitrogen oxide emissions by 35 percent, and non-methane hydrocarbon emissions by as much as 75 percent (see Figure 3). CNG vehicles also emit fewer toxic and carcinogenic pollutants and drastically reduce particulate matter and evaporative emissions (EPA, 2002).

2.1.3. Economics of NG Vehicles: Fuel Prices & Vehicle Costs

The allure of CNG vehicles comes not only from emissions reduction and abundant supply, but also the relatively cheap price of CNG. As seen in Figure 4 below, it has typically been about 20 to 40 percent less costly than gasoline (per gallon of gasoline equivalent; or GGE) in the past decade and is also currently cheaper than all other alternative fuels, including: diesel, ethanol, propane and biodiesel (AFDC, 2009). Some of the competitiveness of CNG prices may be as a result of the seasonality of natural gas use and its underutilization in the transportation sector. Is the development of a more concrete demand for natural gas in transportation going to result in higher prices or are volatile prices going to stunt the growth of the natural gas vehicle industry?



Figure 4: US Average Retail Fuel Prices in the U.S. (AFDC, 2009)

Despite their potential to save money on fuel expenditure, natural gas vehicles are expensive relative to gasoline vehicles. Initially about \$2,000 more expensive than their gasoline counterparts, incremental costs of new NG vehicles in the U.S. are currently more than \$6,000 higher than equivalent gasoline vehicles. Most of this cost is as a result of the more expensive fuel storage tank required to store natural gas safely and effectively. In contrast, however, the average incremental cost of retrofitted or manufactured light duty natural gas vehicles outside the U.S. is between \$2,000 and \$4,000. NG vehicle conversions are also more problematic in the U.S., costing over \$10,000 to retrofit a vehicle to CNG. This higher cost is due to a provision in the revised Clean Air Act, which lists any changes to the fuel system or engine of a vehicle as 'tampering'. This prohibition requires all after-market NG vehicle conversions be individually certified by EPA through rigorous standards to ensure that emissions from the vehicle will not increase after the conversion is made.

These additional costs are instrumental to a consumer's decision to switch to a natural gas vehicle, whether OEM or after-market conversion. In the short term, an accurate method to assess the feasibility or benefits of an alternative vehicle is to determine the vehicle's payback period, which is the length of time it takes to amass savings on a cheaper fuel equivalent to the incremental cost of the natural gas vehicle. In this case: how long does it take for the 25 to 40 percent compounded savings on fuel to fully recover the extra \$6,000 to \$10,000 spent on the alternative fuel vehicle? Studies suggest that most consumers want a payback period of less than 3 years for an investment in fuel economy (Yeh, 2007). Assuming an average of 15,000 miles traveled per year and an average fuel economy of 31 mpg for the Honda Civic, an optimistic estimate of yearly savings would be approximately \$300 (using an average of U.S. fuel prices from the year 2000 to 2009). Since payback is certainly going to be more than 3 years, NG vehicles are likely to be deemed as a less attractive vehicle option. Figure 5 shows the difference in payback periods in different parts of the world, reflective of the differences in incremental vehicle costs. NG vehicles will only be selected if the difference in gasoline and CNG prices grows more significantly, or the consumer commutes significantly more than the average U.S. VMT.



Figure 5: Payback periods of NGVs in the case-study (Yeh, 2007)

Figure 6 shows the comparative costs of gasoline and CNG vehicles, based on the Barwood Cab Fleet study conducted by the National Renewable Energy Laboratory (NREL) of the Department of Energy. The study was conducted on 10 dedicated CNG and 10 gasoline-only 1996 Ford Crown Victoria sedan taxicabs, assuming fuel costs of \$0.75/gge for CNG and \$1.10/gge for gasoline (DOE, 1999). No carbon dioxide price was used in this study. While taxicabs typically travel greater distances and require more maintenance than average household vehicles, a relative cost analysis of the study highlights NG vehicles' advantages over their gasoline counterparts. NG vehicle owners spend less on maintenance and repair because NG vehicle engines are more knock resistant than gasoline engines (as a result of the difference in compression ratios). In summary, the total operating cost for a CNG vehicle is approximately 25 percent less than the operating cost of a gasoline vehicle, but unless there are government incentives to displace some of the initial cost of the vehicle, the competitiveness of NG vehicles is limited. This operating cost difference will be used later in the EPPA model analysis.



Figure 6: Total Operating Costs for CNG and Gasoline Vehicles (DOE, 1999) Though NG vehicle owners spend less on operating costs, the upfront cost of this technology may still dissuade consumers.

2.2. Comparisons to Alternative Vehicle Technologies

Alternative-fuel vehicles offer the potential for significant greenhouse gas emissions reduction, however, they have some disadvantages relative to gasoline vehicle counterparts, such as smaller trunk space (due to large fuel storage tanks), shorter driving ranges as a result of fuel density, and fewer refueling outlets (EIA, 1996).

Ethanol vehicle technology has undergone rapid development in recent years, and provides potential for GHG reduction, but it still offers a number of challenges. There are land issues associated with ethanol, because it requires almost 300 to 500 million hectares (or 17 to 28 percent of the entire land area of the lower 48 states) to produce enough ethanol for the entire U.S. light duty fleet at current fuel efficiency (Lave et al., 2001). The significant amount of waste that is generated from bio-fuel production and the typically higher prices for bio-fuel technology make it a problematic alternative to gasoline. There are also unintended consequences of increased bio-fuel development which may contribute to greenhouse gas emissions, such as the intensified use of fertilizers and pesticides (Melillo, 2009).

Hydrogen fuel cell technology can reduce energy use by 15 percent when compared to gasoline engines and almost completely eliminate GHG emissions if feed-stocks are not carbon-based, but like bio-fuels, the use of hydrogen fuel cell technology has drawbacks. Emissions of hydrogen fuel consist mostly of water vapor, and the cost of fuel is projected to be cheaper than gasoline if produced efficiently (EIA, 2008). However, hydrogen fuel vehicles have problems with on-board energy storage. In order for current compressed hydrogen tanks to store the same amount of energy as gasoline they usually have to be about ten times larger and nearly four times heavier (Greene et al, 2003).

Electric vehicles offer a third alternative to gasoline consumption but in addition to having energy storage issues associated with battery use, this technology has its own set of limitations (Karplus, 2008). Despite little to no vehicle emissions from vehicle operations, electric vehicles rely on U.S. electricity production and current U.S. electricity production relies mainly on fossil fuels such as coal. The utilization of such fossil fuels for electricity generation is projected to continue well into the near future, making electric and hybrid vehicles somewhat disadvantageous to CNG and gasoline vehicles, according to the National Academy of Sciences (NAS, 2009). There are also problems associated with the production, lifecycle and disposal of batteries used in electrical vehicles.

Natural gas vehicles are a relatively mature vehicle technology compared to hydrogen, ethanol, and plug-in hybrid vehicles. In contrast to a lean-burn gasoline engine producing the same power, engines designed specifically for alcohol fuels or CNG offer 10 percent higher energy efficiency (Greene et al. 2003). To highlight the differences between gasoline and CNG, I summarize two separate comparisons of light duty gasoline vehicles and their corresponding CNG vehicle counterparts at various points in time. In 1999, the DOE's Clean Cities compared the dedicated CNG model of the Ford Crown Victoria to its gasoline model to assess their similarities and differences (DOE, 1999). In EIA, the 2009 Annual Energy Outlook compares the Honda Civic gasoline and CNG vehicles. These studies revealed that although the cost and fuel capacity of CNG vehicles could be improved upon, the compression ratios and fuel economies of these vehicles make CNG a competitive alternative to gasoline. In the U.S., CNG vehicles have typically cost 10 to 40 percent more than gasoline vehicles. Additional costs are typically due to the specialized tanks required for CNG storage. For example, the Honda Civic GX costs approximately \$6,500 more than its gasoline counterpart, 35 percent more than its gasoline counterparts (As seen in Table 1). Because of the relative density of natural gas and size of CNG storage containers, CNG vehicles typically have 40 to 50 percent less fuel storage capacity per gallon (resulting in a much shorter refueling range of about 220 miles).

Both the Ford Crown Victoria and the Honda Civic have comparative compression ratios and fuel economies, with only about 20 percent less torque and horsepower than gasoline vehicles. Although natural gas vehicles have a high octane rating of 130, the NG vehicle horsepower and torque are reduced by the rate at which natural gas can be

injected into the piston cylinders because of its lower energy density (EIA, 2009). Table 1 shows a comparison of gasoline and dedicated CNG versions of the commercially available Honda Civic.

	2009 Honda Civic			1996 Ford Crown Victoria		
	Gasoline	CNG	%	Gasoline	CNG	%
Vehicle Price						
(\$)	18,855	25,190	34	19,850	21,930	10
Fuel Tank Capacity						
(gallons)	20	10	-39	20	10	-50
Passenger Space						
(cubic ft)	91	91	0	-	-	-
Cargo Space						
(cubic ft)	12	6	-50	21	14	-32
Horsepower						
(at 6,300 rpm)	140	113	-19	-	-	-
Torque						
(at 4,300 rpm)	128	109	-15	-	-	-
Fuel Economy						
(mpg)	31	30	-3	21	21	0
Curb Weight						
(lb)	2,754	2,910	6	3,780	3,814	1

Table 1: Comparisons of Gasoline Vehicles and CNG Vehicles (EIA, 2009; DOE, 1999)

2.3. Natural Gas Vehicles Outside the US

Natural gas vehicles have had varied degrees of acceptance and implementation around the world, with equally varied policies assisting or impeding their market penetration. The push for NG vehicles has historically been motivated by a combination of the quest for oil independence, recent global warming emission concerns, and local air pollution. Most efforts to promote NG vehicles slowed down shortly after the oil crisis in the 1970s (Yeh, 2007). Starting in the 1990s, renewed environmental and energy security concerns led to a rapid resurgence of NG vehicles around the world. Figure 7 shows the growth in the number of NG vehicles in various continents over the past two decades.



Figure 7: Natural Gas Vehicle Growth by Region (IANGV, 2009)

South American countries, such as Brazil and Argentina, used aggressive government promotion of indigenous natural gas to replace gasoline and diesel in vehicles (Yeh, 2007). Argentina, for example, instituted a high gasoline tax to incentivize the use of natural gas over other fuels (World Bank, 2001). These two countries currently account for more than a third of the world's natural gas vehicles (IANGV, 2009).

Asian countries, such as India, Pakistan and China, are also seeing a very rapid growth in their NG vehicle market despite a limited domestic natural gas supply. Motivated by a 1985 civil lawsuit decrying air pollution, the Indian government issued a ban on diesel-powered transportation and implemented CNG vehicles in 1998 (Dursbeck et al, 2001). China's escalating energy demand and environmental concerns have spurred the growth of its natural gas vehicle market. For example, the Beijing Transportation

Authority committed to the replacing of 90 percent of its fleet with CNG vehicles before 2008, and other major Chinese cities have followed suit (Yeh, 2007). Despite the rapid growth in their vehicle markets, NG vehicle development in Asia has been unfortunately characterized by substandard vehicle conversions and an underdeveloped refueling infrastructure, which has resulted in methane leakage, safety concerns, and long waiting lines at fuel stations (World Bank, 2001; Yeh, 2007).

Europe has not had significant success with CNG vehicles, despite Italy pioneering CNG vehicle technology. The transportation debate in Europe is currently centered on electric and biodiesel vehicles, with little to no policy incentivizing NG vehicles (Engerer, et al., 2009). A lack of infrastructure, combined with a limited natural gas supply and myriad transportation options will prove detrimental to the growth of NG vehicles in Europe.

Africa has experienced a high NG vehicle growth rate in recent years, despite having a relatively small number of CNG vehicles. At its current annual NG vehicle growth rate of 20 percent, Africa is poised to overtake the number of NG vehicles in North America by 2015 (IANGV, 2009). The lack of a pre-existing transportation may prove beneficial to Africa's development of NG vehicles. Most vehicular technology in Africa is imported and pre-owned. There is a tendency to go for the cheapest option available. If there is full understanding of potential savings from fuel consumption, NG vehicles may grow into a significant percentage of the private transportation fleet.

2.4. History & Policy of Natural Gas Vehicles in the US

There are approximately 120,000 natural gas vehicles and 778 natural gas refueling stations in the United States. Government policies in the 1990s, which incentivized or

mandated the use of NG vehicles in government and commercial fleets, spurred the growth of the U.S. natural gas vehicle usage. Significant growth followed for the rest of the 1990s, but the lack of refueling infrastructure and limited vehicle availability proved detrimental to the large-scale adoption of NG vehicles. In relation to the rest of the world, NG vehicle growth has been constrained in the U.S. over the past decade in large part because of the popularity of other alternative fuel vehicle options like ethanol and electric hybrids. Figure 8 shows the average growth rate in different regions of the world over the past decade. Currently there is only one dedicated NG vehicle production model available in the U.S., the Honda Civic GX. Other automobile manufacturers in the U.S. have drastically reduced production of their natural gas fleet, with a few vehicle models qualifying for retrofitting as bi-fuel CNG vehicles. The limited availability of commercial NG vehicles for private household use and has hampered NG vehicle growth.



Figure 8: Average NG Vehicle Growth (IANGV, 2008)

The Clean Fuel Vehicle provisions of the Clean Air Act of 1990 (CAA), a revision of the initial 1970 Act, set the stage for "clean alternative fuels" from natural gas (such as

compressed natural gas, liquefied natural gas, methanol, and liquefied petroleum gas) to reduce air pollution and delegated states to implement their own pollution reduction strategies. The 1988 Alternative Motor Fuels Act established incentives for alternative vehicle manufacturers by allowing these vehicles to count towards CAFE credits. Dedicated and bi-fuel NG vehicles were allowed up to 1.2 mpg credit for model years 1993 through 2004 under this policy. While alternative vehicles did not become a major share of new vehicles sold, automobile manufacturers such as Ford and Chrysler took advantage of the incentives and increased their production of bi-fuel vehicles.

The Energy Policy Act of 1992 (EPAct 1992), adopted immediately after the conflict in the Persian Gulf, emphasized energy security and the reduction of foreign oil consumption by adopting initiatives such as the Clean Cities program. The EPAct promoted alternative-fuel vehicles (AFVs) by mandating steady annual increases in the proportion of AFVs used in federal and state government fleets, the objective being to increase alternative fuel use by 10 percent per year relative to the previous year. Under the Safe, Accountable, Flexible, Efficient Transportation Equity Act (SAFETEA) of 2005, the Alternative Fuel Excise Tax Credit was established. A tax credit in the amount of \$0.50 per gallon of gasoline equivalent is allotted to alternative fuel vehicle users.

The more detailed Energy Policy Act (EPAct) of 2005 called for the development of grant programs, reports and test initiatives, and specific tax incentives that promoted the production and use of AFVs. EPAct 2005 also amended existing regulations, including fuel economy testing procedures and EPAct 1992 requirements for federal, state, and alternative fuel provider fleets. An Alternative Motor Vehicle Credit was established, providing a tax credit of up to 50 percent of the incremental cost of the vehicle to

purchasers of new dedicated AFVs (approximately \$2,500 to \$5,000 for dedicated light duty vehicles). The development of supporting alternative infrastructure was also incentivized, with the creation of an Alternative Fuel Infrastructure Tax Credit, which provided a tax credit of 30 percent of a maximum of \$30,000 of the cost of the alternative refueling property.

The Energy Independence and Security Act (EISA) of 2007 instituted a ban on federal fleet acquisitions that were not low-GHG emitters, and extended bi-fuel CAFE credits to 2020. The act also focused on informing the public on the array of alternative vehicle options available to them. The American Recovery and Reinvestment Act of 2009 resulted in nearly \$300 million toward competitive grants for state and local government AFV projects, and an increase in the Alternative Fuel Infrastructure Tax credit to a coverage of 50 percent of a maximum of \$50,000 of the cost alternative refueling property.

Currently, there is a proposed bill that will further benefit NG vehicles if passed: the New Alternative Transportation to Give Americans Solutions Act of 2009 (NATGAS Act 2009). This bill will extend the previously established alternative fuel and fuel infrastructure tax credit deadlines from 2020 to 2027, allow an income tax credit through 2027 for alternative fuel motor vehicles powered by CNG or LNG, and require half of all new vehicles purchased or placed in service by the U.S. government by 2014 to be capable of operating on CNG or LNG. It will also establish a new tax credit for the production of NG vehicles. This policy is currently under review by the Subcommittee on Energy and Environment.

2.5. Central Issues affecting NG Vehicle Implementation

Despite their potential to solve some of the transportation problems in the U.S., their widespread adoption of NG vehicles may prove difficult. Since their introduction into government and public transportation fleets in the early 1990s, CNG vehicles have failed to account for a substantial share of household transportation in the United States. In comparison, CNG vehicles have seen a dramatic rise in every other part of the world, and this rise has lead to a reduction in vehicle emissions. While natural gas has infiltrated the power industry as a successful option, the penetration of natural gas vehicles into the transportation sector has proved elusive. In addition to high incremental OEM vehicle costs and costs of conversion, some of the relevant concerns or issues that may affect natural gas vehicle market penetration are discussed below.

2.5.1. Refueling Infrastructure

The potential demand for alternative vehicles is strongly dependent on refueling infrastructure. Without further expansions of the natural gas service station network, conventional vehicle technology will dominate road transportation well into the future (Achtnicht, et al., 2008). As discussed previously, NG vehicle fuel tanks can carry significantly less fuel than their gasoline counterparts (because of their higher storage density). The NG vehicle's limited fuel tank capacity results in shorter driving ranges, which necessitates a significant investment in developing a greater number of refueling stations. Fuel distributors are reluctant to build fueling stations until there are more CNG vehicles on the road, and consumers will not purchase CNG vehicles until there is a significant refueling infrastructure in place, a predicament that has been referred to as a 'chicken-egg' problem (EIA, 2009). In the United States there are currently 776 CNG refueling stations compared to the approximately 164,000 conventional refueling stations,

a ratio of less than 0.5 percent (Davis, et al., 2009). Studies have shown that a minimum ratio of 10 to 20 percent between CNG and conventional stations is necessary for the success of alternative fuel vehicles (Greene, 1997). CNG stations are also relatively expensive; the installation cost for an initial outlet ranges from \$250,000 to \$500,000 (DOT, 2002). Despite supportive initiatives from individual states such as California and Utah, the number of natural gas refueling stations continues to decline and is insufficient for the widespread adoption of CNG vehicles.

2.5.2. Public Perception

According to surveys conducted between 2002 and 2005 by the National Renewable Energy Laboratory (NREL), the general public is sufficiently informed about environmental and energy dependence concerns, however, consumers seem misinformed about all the alternative fuel technology options. While most people are knowledgeable about hybrids and ethanol vehicles, only 3 percent would favor natural gas as a replacement to gasoline and diesel (NREL, 2006).

The general public is willing to spend up to \$4,000 on effective alternative fuel technology, but most would prefer a payback of less than 3 years. Consumers are also willing to pay money towards the development of alternative fuel technology and many of them would switch to new technologies if the infrastructure improves (Achtnicht et al., 2008). The lack of availability and publicity behind natural gas vehicles may prove detrimental to their short-term market penetration. There is currently only one Original Equipment Manufacturer (OEM) of dedicated CNG vehicles, the Honda Civic GX. Several other automakers (such as Ford, Chevrolet, GMC, Isuzu, Lincoln, Mercury, and Hummer) have dedicated and bi-fuel CNG conversions available for retrofitting through

the qualified system retrofitters (QSRs). Publicity for these vehicles, in comparison with hybrid electric vehicles, has been minimal.

2.5.3. Safety

NG vehicle technology has been around for decades, but the limited available information about these vehicles has prompted safety concerns among the general public. Although natural gas has no known toxic or lethal physiological effects, since it is a combustible fuel, assumptions about its hazardous nature have been promulgated. In reality, CNG vehicles are as safe as, or safer than, gasoline vehicles (DOE, 2008). While natural gas has no distinct smell, an odorant has been added to the fuel so leakage is detectable at fuel-air mixture rates as low as 0.3 percent. The only range of flammability for natural gas when mixed with air is between concentrations of 5 to 15 percent. Other fuels, such as diesel and gasoline, burn at lower concentrations and temperatures (CVEF, 1999). CNG is lighter than air, so it evaporates quickly instead of collecting in liquid form, which eliminates ground or water pollution.

Although CNG storage steel tanks have to be pressurized at up to 3600 psi, they are thicker and stronger than gasoline and diesel tanks, and must undergo more rigorous industry and government safety testing standards (NHTSA, 2003). An extensive national underground pipeline infrastructure will almost eliminate the leakage associated with road transportation of natural gas (See Appendix 1). NG vehicle fleets have also been proven to have a vehicle injury rate of 37 percent less than gasoline vehicles (CVEF, 1999). The California Air Resource Board (CARB) and EPA have also established stringent standards for CNG vehicle conversion systems, making it illegal to install or use non-certified aftermarket conversion systems. With a CNG conversion certifications

costing up to \$10,000, the safety standards may prove to be more of a hindrance to NG vehicles in the U.S.

Despite the potential for reduction of GHG emissions with CNG vehicles, the gaseous nature of compressed natural gas and the possibility of leakage (typical rates of up to 1% of the fuel) are somewhat problematic (Greene et al, 2003). Methane is a greenhouse gas itself, with global warming potential 21 times greater than carbon dioxide over a period of 100 years (Greene et al, 2003). If the methane leakage is severe, it may undermine or offset the carbon dioxide reductions achieved by switching to CNG vehicles. However, the methane in exhaust can be reduced by 80 percent with the use of effective albeit somewhat expensive methane catalysts (Hellman, et al., 1994). Since natural gas is lighter than air, leakages in enclosed areas may accumulate natural gas and pose a potential fire or asphyxiation hazard. According to the National Fire Protection Association (NFPA), proper ventilation is compulsory for enclosed structures such as tunnels and parking garages (NFPA, 2000).

3. NATURAL GAS VEHICLES IN THE EPPA MODEL

Before further investment or support for natural gas vehicle technology is made, it is important to assess the resulting effects of the introduction of this technology. While there have been other models such as Argonne National Laboratory's Greenhouse Gases, Regulated Emissions, the Energy use in Transportation (GREET) model, and the EIA's Transportation Module in the National Energy Modeling System (NEMS), none of these models have aggregated the span of factors and subsequent results and emissions policy effects on the potential of the natural gas vehicle. The GREET model accurately models GHG emissions and fuel consumption, but does not specify fuel consumption sectors or market penetration (Wang, 1999). The Alternative vehicle Sub-module of EIA's NEMS Transportation module captures market penetration and fuel prices but does not assess the emission mitigation effects of NG vehicles under a variety of policy scenarios (EIA, 2009). I will incorporate select components of these models to provide a thorough analysis of the potential and effects of NG vehicles in private transportation. The Emissions Prediction and Policy Analysis (EPPA) model will be used for this paper to assess the effects of vehicle costs and fuel availability on the promulgation of NG vehicles, and to determine the role of emissions targets and alternate fuel options on fuel consumption and petroleum imports. This chapter describes the EPPA model, and the modifications I have made to the system for the purpose of natural gas vehicle modeling.

3.1. Background on the EPPA Model

The Emissions Prediction and Policy Analysis (EPPA) model is a recursive-dynamic general equilibrium model of the world economy designed by the MIT Joint Program on

the Science and Policy of Global Change, to develop projections of economic growth and anthropogenic emissions of GHGs and aerosols (Paltsev et al., 2005). The EPPA model is built using the GTAP dataset (Hertel, 1997; Dimaranan and McDougall, 2002), and additional data from the EPA for greenhouse gases and air pollutants. The GTAP dataset is aggregated into 16 regions and 23 sectors (see Table 3).

SECTORS:	COUNTRIES OR REGIONS:
Non-Energy	Developed
Agriculture	USA
Services	Canada
Energy-Intensive Products	Japan
Other Industries Products	European Union+
Transportation	Australia & New Zealand
Household Transportation	Soviet Union
	Eastern Europe
Energy	Developing
Coal	India
Crude Oil	China
Refined Oil	Indonesia
Natural Gas	East Asia
Electric: Fossil	Mexico
Electric: Hydro	Central & South America
Electric: Nuclear	Middle East
Electric: Solar and Wind	Africa
Electric: Biomass	Rest of World
Electric: Gas Combined Cycle	
Electric: Gas Combined Cycle with CCS	
Electric: Coal Gasification with CCS	
Synthetic Gas	
Hydrogen from Coal	
Hydrogen from Gas	
Oil from Shale	
Liquid Fuel from Biomass	

Table 2: Sectors and regions in the EPPA model

The model is calibrated based upon data organized into social accounting matrices (SAM) that include quantities demanded and trade flows in a base year (1997) denominated in both physical quantities and value terms. A SAM quantifies the inputs and outputs of each sector, which allows for the calculation of input shares, or the
fraction of total sector expenditures represented by each input. Much of the sector detail in the EPPA model is focused on providing a more accurate representation of energy production and use, because these factors may change over time or under policies that would limit greenhouse gas emissions.



Figure 9: Household Sector in EPPA (Paltsev et. al, 2005)

Figure 9 shows the household sector in the EPPA model in a nested CES structure. Household transportation is divided into purchased transport (which includes air travel, water travel, rail service, etc.) and private transportation (owned vehicles). This thesis will focus on privately owned transportation. The model is written in the General Algebraic Modeling System (GAMS) software and solved using the Mathematical Programming System for General Equilibrium (MPSGE) in 5-year intervals from 2000 to 2100 after the base year 1997 (Mathiesen, 1985; Rutherford, 1995). Sectors are modeled using nested constant elasticity of substitution (CES) production functions, with Cobb-Douglass or Leontief forms. The degree to which one input can be substituted for another in response to changes in their relative prices in the model is specified by an elasticity of substitution (Paltsev et al., 2005). The resulting equilibrium in each period must satisfy three conditions: zero profit, market clearance, and income balance (Paltsev et al., 2005).

3.2. Transportation in the EPPA Model

As seen in Figure 9, the most recent version of the EPPA model separates the transportation sector into purchased transportation and privately owned transportation. The private transportation data is provided using the inputs from other industries' products (purchase of vehicles), services (maintenance, insurance, tires, oil change, parking, etc.) and fuel sectors (Paltsev, 2005). The GTAP data separates household expenditure on transportation into 'input shares' of refined oil fuel consumption, cost of services and vehicle rent (symbolized in EPPA by ROIL, SERV, and OTHR respectively).



Figure 10: The disaggregation of the transportation sector in the MIT EPPA model (Paltsev et al, 2005)

Figure 10 shows a closer look at the household transportation nesting structure and its elasticities of substitution. Between owned (or ICE as indicated) transportation and purchased transportation, a low elasticity of substitution (0.2) is used to indicate consumer reluctance switch to purchased transportation in response to increases in the costs of own-supplied transportation. A relatively low elasticity of substitution (0.4) between refined oil and other own-supplied services show a limitation on the relationship between increasing expenditure on maintenance or purchasing a more expensive vehicle, and savings on vehicle fuel (Paltsev et al, 2004). A higher elasticity of substitution is used between vehicles and services, to indicate that less will typically be spent on services by purchasing a more expensive, higher quality vehicle.

3.3. Implementing Natural Gas Transportation in EPPA

The aim of this research is to determine whether NG vehicle technology should be implemented in the U.S. private transportation sector as a direct competitor with internal combustion engine (ICE) transportation. NG vehicles will be implemented as a 'backstop' technology in EPPA, meaning they are currently uneconomic but may prove competitive at some specified time in the future if existing vehicle technologies grow too costly. While CNGV technology has been available for decades, for the purposes of modeling we will treat CNGV technology as a backstop technology that has only become economically competitive in 2005 (All NG vehicle output is at zero until the technology is economically competitive). We will assign the CNG backstop 0.06 percent of the household transportation expenditure when the backstop is activated in 2005, to reflect its current share of household vehicle transportation (IANGV, 2008).

For the analysis, we will formulate and gather the annual costs of owning a natural gas vehicle for base year 1997 for the EPPA model, which is comprised of the price of the vehicle, fuel costs (natural gas), and ancillary costs (services, maintenance, and insurance). The values of ICE gasoline transportation inputs for 1997 are based on disaggregating the GTAP dataset into household expenditure on fuel (symbolized by ROIL in EPPA), vehicle purchase (symbolized by OTHR), and automobile services (symbolized by SERV). In the model, each of these inputs is defined by its expenditure share, which is determined by its fraction of the total cost of producing a particular good or service. The input shares typically sum up to 1. The original U.S. expenditure values from the GTAP dataset are shown in Table 3a. The inputs to the CNG vehicle sector will include natural gas as an energy input, as well as services, the vehicle itself, and a fixed

factor. The calculation of the share of each input to CNGV transportation was based on similar calculations for the pre-existing household transportation sector.

An initial vehicle cost of \$20,000 is assumed for our base year of 1997 (Davis, et al., 2009). For the CNG vehicle input share estimation, the vehicle contribution to transportation will be held constant. While CNG vehicles are typically up to 40 percent more than gasoline vehicles, NG vehicle price will initially be identical to gasoline vehicles. This expenditure share will be multiplied by a variable factor (a vehicle 'mark-up'), which would enable an analysis of scenarios with increasing vehicle costs (as seen later in Section 4.1.1).

In the model, the refined oil (symbolized in EPPA by ROIL) input share will be replaced by a natural gas input share (symbolized in EPPA by GAS). The refined oil input is divided by the average annual gasoline cost of \$1.24 per gallon of gasoline in 1997 (EIA, 2010(a)), in order to get the total amount of fuel consumed by private household transportation in that year. The equivalent amount of natural gas (in gallons of gasoline equivalent) is multiplied by the 1997 natural gas price of 4.44 per tcf (EIA, 2010(b)) to estimate the reduction in vehicle fuel expenditure if natural gas is used. The estimated natural gas expenditure share is shown in Table 3b. For this thesis, fuel taxes in the EPPA model have been turned off. While fuel taxes vary by type of fuel and economic region, the policy analysis of this thesis will include a carbon tax, which may interact with an existing tax to produce counterintuitive effects (Paltsev et al., 2004). It is assumed that the differences in fuel expenditure shares incorporate fuel taxes.

From the 1999 NREL study discussed in Section 2.1, a CNG vehicle's cost of services is approximately 25 percent less than the operating cost of a gasoline vehicle.

NG vehicle engines require less maintenance than their gasoline counterparts because they use lower carbon intensity fuels and as a result are more knock resistant.

The private transportation input shares are listed in Table 3:

a)

ICE Gasoline Vehicles	Refined Oil	Vehicle	Services
USA (\$10 billion, 1997)	4.595	13.907	38.871
Input Share	0.080	0.242	0.678

b)

Natural Gas Vehicles	Gas	Vehicle	Services
USA (\$10 billion, 1997)	3.217	13.907	29.153
Equivalent Input Share	0.069	0.300	0.631

Table 3: EPPA Transportation Input Shares

The modified model assesses the effects of natural gas vehicles on greenhouse gas and carbon emissions by the introduction of the CNG vehicle as a private household transportation substitute for the conventional internal combustion engine (ICE). The natural gas resource input data is varied to reflect recent developments of abundant unconventional natural gas domestically, and assess the effects of fuel availability and vehicle prices on the CNG vehicle market entry.

Our modified private transportation nest, including CNG vehicle transportation can be seen in Figure 11:



Figure 11: Modified EPPA Household Transportation Nest with NG vehicles

Both the CNG vehicle and ICE-only vehicle sectors are specified as perfect substitutes (infinite elasticity of substitution), forcing the two technologies to compete purely on a cost basis. Consumer preference will not be captured in this analysis. Once the total cost of NG vehicle transportation drops below the cost of ICE-only transportation, the NG vehicle enters the market.

Due to the shelf life of the average automobile being up to 30 years, the availability of a cost competitive alternate vehicle technology will not result in an instantaneous conversion from the base technology to the novel technology (Higgins et al., 2007). To capture an approximately realistic estimation of the fleet turnover, a 'fixed factor' will be added to the CNGV input share production nest. The fixed factor's elasticity of substitution was set to be relatively low (0.4), to ensure that the NG vehicles do not take over the entire private transportation fleet within less than 30 years in the most favorable scenarios (Karplus, 2008).

An acceptable adoption rate must be established for the CNG vehicle based on select technological penetration trends. The fixed factor initially starts at a.06 percent of the entire private transportation fleet, and grows proportionally as a function of the fraction of NG vehicles in the total private transportation fleet. A root function is used to indicate a more rapid growth in the beginning adoption stages due to economies of scale and learning effects, with slower growth rates as the technology matures. Once the fixed factor is no longer needed, it will be gradually phased out as a 'surviving share' of the previous period.

Equation for Fixed Factor; F(r):

$$F_{0}(r) = 0.0006 \times H_{t}(r)$$

$$F_{t}(r) = F_{t-1}(r) + I_{0}(r) \times \left(\frac{NGV_{t}(r)}{H_{t}(r)}\right)^{0.25}$$

Where:

 $I_0(r)$ – Initial Share of fixed factor for NGV Sector $F_0(r)$ – Value of fixed factor in the 1st period when NGV is available $F_t(r)$ – Value of fixed factor in region r in year t $H_t(r)$ – Output of the household transportation sector in region r in year t $NGV_t(r)$ – Output of NGV sector in region r in year t

Path of decline if PHEV stops producing: $F_{t+1}(r) = Max [F_{t=2005}(r), F_{t-1}(r) \times SS_t(r)]$

Where:

$SS_t(r)$ – Surviving share, defined as $(1-d)^2$, where d is the depreciation rate

A fixed factor sensitivity analysis is conducted to determine the appropriate growth rate for our analysis (See Appendix C). Every country's natural gas vehicle data from the IANGV was used to determine the growth rates and current shares of NG vehicles relative to their national fleet. A mean value of regions of interest with varied success rates of NG vehicle deployment. Our regions of interest mirror the EPPA regions as closely as possible. Establishing an average between optimistic and conservative estimates, we arrived at a suitable estimate for the initial share of the fixed factor: a mean value of 10 % (as seen in the Table 4).

Country	Natural Gas Vehicles	Total Vehicles	NGV Share (%)
Argentina	1,746,000	7,609,000	22.95
Bangladesh	150,000	293,000	51.19
Brazil	1,588,000	14,278,000	11.12
Canada	12,000	19,423,000	0.06
India	650,000	14,554,000	4.47
Indonesia	2,000	5,497,000	0.04
Italy	580,000	39,090,000	1.48
Japan	36,345	78,279,000	0.05
Korea South	17,123	11,400,300	0.15
New Zealand	300	2,329,000	0.01
Pakistan	2,000,000	6,217,000	32.17
Russia	103,000	33,600,000	0.31
USA	115,000	234,000,000	0.06
Average		10%	

Table 4: Global NGV Market Shares (IANGV, 2008)

Our reasoning for picking such optimistic values is to observe whteher, even ..it is a Given this optimistic growth share, will NG vehicles grow to a significant share of the private household transportation fleet? Consequently, at the resulting market penetration rate, will NG vehicles have a significant effect on U.S. transportation emissions or oil imports? If NG vehicles fail to significantly contribute to reducing

4. POTENTIAL IMPACT OF NG VEHICLES IN THE U.S.

This chapter will examine how various factors- such as vehicle price, domestic fuel availability, competition with bio-fuels, and emissions policy- affect NG vehicle market penetration in the long term. Using the EPPA model, a detailed scenario analysis will assess the potential for natural gas vehicles in private household transportation. Subsequently, the impact of market penetration on natural gas consumption, household transportation emissions, gas consumption, fuel prices and oil imports will also be assessed. My natural gas vehicle analysis will center on the U.S. market, with NG vehicles in other EPPA regions disabled in EPPA.

***450 ppm

In the model, climate policies, such as a tax

on carbon equivalent emissions or a cap-and-trade system, can be selectively imposed on one or

several regions in order to examine the effects of an emissions constraint on the resulting equilibrium allocation of goods and services in the global economy. The imposition of a policy

constraint results in a price for CO₂ that is reflected in the cost of carbon-intensive fuels. It also

affects the cost of final goods where CO₂ was emitted in the production process. By pricing

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carbon-intensive activities, a climate policy could thus change the attractiveness of otherwise

uncompetitive technologies if they offer significant emissions reductions, compared with their

incumbent counterparts.

4.1. Factors Affecting NG vehicle Market Penetration

To investigate the role of the factors affecting NG vehicle penetration, a series of technological and economic scenarios will be analyzed, which are summarized in Table 5. In addition, climate policy scenarios will be assessed on their complimentary or adverse effects on NG vehicle market entry.

Section 4.1.1	Role of Natural Gas Vehicle Prices (No Bio-Fuels)		
	NG Vehicle Markups - 10%, 20%, 30%, No Policy		
	NG Vehicle Markups - 10%, 20%, 30%, 450 ppm Policy		
Section 4.1.2	Role of Bio-Fuels		
	Bio-Fuel Markups - Reference, +50%, -50%; Policy		
	Bio-Fuel Markups - Reference, +50%, -50%; 450 ppm Policy		
Section 4.1.3	Role of Unconventional Gas Resources & Gas Supply		
	NG Vehicle Markup: 10%, PHEV Vehicle Markup: 30%, No Bio-Fuels, No Policy		
	NG Vehicle Markup: 10%, PHEV Vehicle Markup: 30%, Bio-Fuels, No Policy		
	NG Vehicle Markup: 10%, PHEV Vehicle Markup: 30%, No Bio-Fuels, 450 ppm Policy		
	NG Vehicle Markup: 10%, PHEV Vehicle Markup: 30%, Bio-Fuels, 450 ppm Policy		
Section 4.1.4	Role of Competing Alternative Vehicle Technologies		
	NG Vehicle Markups – 10%, 20%, 30%, P10 Estimates		
	NG Vehicle Markups - 10%, 20%, 30%, P90 Estimates		

Table 5: Scenarios for NGV Market entry Analysis

4.1.1. Effects of Vehicle Price on Market Penetration

The scenarios that are used in the model are described as follows. In these scenarios, I analyze how variability in vehicle price markup affects the entry and growth rate of NG vehicles under both regular market (no policy) and 450ppm policy scenarios. A vehicle cost of \$20,000 is used for our base year of 1997 to reflect a traditional ICE vehicle value (Davis, et al., 2009). Our vehicle price markups will represent scenarios ranging from 10 to 40 percent above an average ICE light duty vehicle. In these scenarios, I assumed that bio-fuels were not available to provide a possible fuel substitute.



Figure 12: Market Penetration Rates with varying vehicle prices

From my analysis, I determined that vehicle price is an essential factor in the timing and penetration of natural gas vehicles into the market. While natural gas is cheaper than gasoline, the incremental cost of the vehicle may impede NG vehicle growth if it is too high. When the incremental cost is more than 40 percent higher than a gasoline vehicle, consumers opt to stay with gasoline vehicles. The optimal range of NG vehicle prices would lie between 10 to 30 percent more than gasoline vehicles. With current policy incentives for NG vehicles reaching up to \$4,000 in tax credits (up to half of the incremental vehicle cost), consumers will be more motivated to purchase NG vehicles.

At an optimistic 10 percent mark-up above gasoline vehicles, NG vehicles would grow to 20 percent of new vehicles sold in the U.S. by mid-century, and increase to 30 percent by 2100. The modified EPPA model illustrates that the growth rate would decrease by 2060 and that NG vehicles would never take over the entire new vehicle market.

A repeat of the vehicle price analysis was conducted to simulate a 450 ppm policy case. Rather than instituting a carbon price, an emissions target of 450 ppm was set and the price of carbon was determined by the market. The 450ppm policy scenario was selected to determine whether or not imposing strict carbon constraints would stimulate a reduction in emissions from various sectors, including transportation.



Figure 13: Market Penetration Rates with varying vehicle prices (Policy case)

We observe that, in the absence of bio-fuels or other alternative transportation options, NG vehicles gain significant market advantage in the 450 ppm policy case. NG vehicles grow to account for as much as 25 percent of new vehicles sold in the U.S. by 2050, and 45 percent by 2100. There would also be a steady growth rate up to 2100. While the fleet percentage under emissions policy increases significantly, NG vehicles still would not take over the new vehicle fleet. To conclude, the infrastructure associated with natural gas might impede its growth, and while emissions would be reduced, they are not completely eliminated with NG vehicles.

4.1.2. Effects of Bio-fuels on Market Penetration

In this scenario, we analyze the effects of the development of advanced lignocellulosic bio-fuels (referred to as bio-fuels). Developed from ethanol extracted from corn, bio-fuels (usually mixed with gasoline) provide a low carbon fuel option for refined oil in the future. Bio-fuels are treated as a 'backstop' in EPPA, becoming economically viable from 2010 onward. Perfect substitutes for refined oil (ROIL), biofuels can also be used in transportation and other direct applications of refined oil. In the EPPA model, bio-fuel crops (e.g. corn) are constrained by land prices, which rise as demand of bio-fuels and as general economic activity increases.

The analysis in this thesis highlights the competitiveness of bio-fuels in comparison to natural gas. At high prices, bio-fuels provide a negligible reduction in NG vehicle market penetration. However, as the cost of bio-fuels is decreased, we see an exponential decline in the use of NG vehicles. If bio-fuels are expensive, natural gas is preferred as a vehicle fuel because of its lower relative costs. If they become inexpensive, bio-fuels will act as a perfect substitute for gasoline and will gain a competitive edge over natural gas because natural gas usage requires additional infrastructure investment to increase its market share.



Figure 14: Market Penetration Rates with varying bio-fuel prices

Under the 450 ppm target policy case, similar patterns appear, with varied bio-fuel prices. While NG vehicles gain more significant market advantage under carbon constraints, the inclusion of bio-fuels results in varied levels of reduction in NG vehicle market penetration. NG vehicles will grow rapidly until 2060, followed by a decline in their market share of new vehicles; the decline in the NG vehicle market share after 2060 would be more aggressive under carbon constraints because bio-fuels would become a more cost competitive fuel alternative. Natural gas vehicles can be looked at as a near-term solution to transportation emissions, with bio-fuels being a more permanent long-term vehicle fuel solution.



Figure 15: Market Penetration Rates with varying bio-fuel prices (Policy case)

4.1.3. Effects of Competing Alternative Vehicle Technologies

In addition to analyzing the effects of competing alternative fuels, these effects must be analyzed in comparison to feasible emerging vehicle technologies such as plug-in electric hybrid vehicles (PHEVs). PHEVs are vehicles that are capable of using gasoline and electricity. As a viable vehicle option with gaining popularity, the hybrid electric vehicle may encroach on the new vehicle market at the detriment of the natural gas vehicle. PHEVs, however, typically have significantly higher incremental costs than NG vehicles. Incremental cost (or vehicle markup) is typically 30 to 60 percent above regular ICE gasoline vehicles, depending on the type of battery. In my analysis, I included PHEVs as a 'backstop' technology that becomes economically feasible in 2010 (Karplus, 2008). I use electricity ('ELEC' in EPPA) and refined oil ('ROIL' in EPPA) as fuel input shares, employed interchangeably to represent hybrid technology. To reflect the difference in incremental vehicle costs, I used a markup of 30 percent for PHEVs and a mark-up of 10 percent for NG vehicles. I assessed the new vehicle market penetration of both technologies under policy scenarios, and reviewed the effects of the inclusion of bio-fuels on the competitiveness of PHEVs.





My analysis demonstrates that without policy, compressed natural gas vehicles are favored over plug-in hybrids due to lower vehicle cost. NG vehicles would account for almost three times the number of new PHEVs sold by 2100. The effects of bio-fuels on NG vehicle market penetration are minimal, slightly decreasing the market share for

alternative fuels with their presence. In our policy case, bio-fuels play a more significant role. Due to the price of carbon, alternative vehicles gain an increased percentage of the new vehicles sold; hybrid vehicles grow at a faster rate than NG vehicles after 2050, reaching a highly competitive penetration rate of approximately 20 percent by 2100.

b)



Figure 16: Market Penetration Rates with varying Alternative Vehicle Technologies, Non-Policy Case a) With Bio-Fuels b) Without Bio-Fuels

With the exclusion of bio-fuels, PHEVs would grow at a faster pace. In the advent of high carbon prices caused by stringent emissions policies, gasoline vehicles will be phased out without bio-fuels providing a cleaner alternative fuel that utilizes similar infrastructure. New gasoline vehicles will represent less than 15 percent of new vehicles by 2100. The electric hybrid would be preferred alternative vehicle technology, having

established gasoline refueling infrastructure and requiring less infrastructural investment for electricity than natural gas. PHEVs grow to over 50 percent of new vehicles sold by 2100, compared to the 30 percent of new vehicles that use natural gas. With the inclusion of bio-fuels, conventional gasoline vehicles will maintain a majority of the new vehicle market. This is because gasoline vehicles will be able to use the cleaner, less emissive bio-fuels without major vehicle or infrastructural modifications.

NG vehicles are a viable alternative vehicle option. However, if bio-fuels are available, the cost of additional natural gas infrastructure investment will make the next logical vehicle choice a PHEV or a regular ICE vehicle that can run on a mixture of gasoline and bio-fuels.

a)





Figure 17: Market Penetration Rates with varying Alternative Vehicle Technologies, 450 ppm Policy Case a) With Bio-Fuels b) Without Bio-Fuels

4.1.4. Effects of Unconventional Gas Resources on Market Penetration The appeal of natural gas as a viable alternative vehicle fuel is in part due to its domestic availability. With the large scale development of unconventional gas resources (such as shale gas, coal bed methane gas, and tight gas) becoming feasible in the near future, under certain economic conditions, domestic natural gas resources estimates have almost doubled to approximately 2,300 exajoules. An analysis of market penetration under conservative P10 estimates (1,112 exajoules) and optimistic P90 resource estimates (2,224 exajoules) determined the dependence of NG vehicles on the availability or

b)

abundance of natural gas resources. Vehicle prices of 10 and 30 percent were used, as well as 450 ppm policy case.



Figure 18: Market Penetration Rates with varying natural gas resource estimates

The presence or absence of unconventional resources seem inconsequential to the growth of NG vehicles. While there is a very slight reduction in market penetration as a result of the use of the smaller P10 estimates, NG vehicle market share is dependent on factors other than availability of unconventional gas resources. This outcome may occur because NG vehicles will consume a small percentage of the U.S. gas resources at current estimates. With an estimated vehicle price 10 percent above gasoline vehicles, annual natural gas vehicle fuel consumption is estimated to be approximately 1.5 exajoules by 2100 (to be discussed further in Section 4.2).

4.2. Effects of NG vehicle Market Penetration

To construct adequate policy, the true value of NG vehicles in transportation must be measurable well into the future. Using conditions from section 4.1, I assessed the effects of NG vehicles under the following criteria to determine their benefit: the consumption of natural gas fuel, the reduction in household transportation emissions, and the reduction in oil imports. The scenarios used in this analysis are summarized in the table below.

Section 4.2.1	Natural Gas Fuel Consumption	
	NGV Markup 10%: No bio-fuels, 450 ppm Policy, No Policy	
Section 4.2.2	Emissions Reduction	
	NGVs: 450 ppm Policy, No Policy	
	No NGVs: 450 ppm Policy, No Policy	
Section 4.2.3	Oil Imports	
	Change in Oil Imports: 450 ppm Policy, No Policy	
Section 4.2.4	Fuel Prices	
	Oil Prices: NGVs, NGVs (No bio-fuels), NGVs (No bio-fuels, no	
	unconventional gas)	
	Natural Gas Prices: NGVs, NGVs (No unconventional gas)	

Table 6: Scenarios for Effects of NGV Market entry

4.2.1. Effects on Natural Gas Fuel Consumption

With a vehicle price of 10 percent above gasoline vehicles, NG vehicles are expected to take over 30 percent of new light duty vehicles sold in the U.S. by 2100. Using a natural gas price of \$4.44/tcf, and EPPA's natural gas price projections, an estimate of natural gas fuel consumed by the private household transportation sector can be provided for policy and non-policy scenarios.



Figure 19: Natural Gas Vehicle Fuel Consumption

Without a 450 ppm target policy, NG vehicles are projected to consume up to 1.2 EJ of natural gas annually by 2050, and 3.1 EJ by 2100. Altogether, NG vehicles will consume up to 125 EJ of natural gas over the rest of the century. This is a not a large number, considering the domestic natural gas resources available to the U.S. There is enough natural gas to support natural gas vehicles well into the future, with or without unconventional natural gas discoveries (See section 4.1.3). With the 450 ppm target policy, NG vehicles will consume up to 5.3 EJ of natural gas annually by 2100.

4.2.2. Effects on Transportation Emissions

The change from gasoline vehicles to natural gas vehicles is expected to reduce vehicle emissions. Using the EPPA model and its standard energy efficiency improvements, an analysis was conducted on the effects of NG vehicle inclusion on transportation emissions policy and non policy scenarios.



Figure 20: Private household Transportation Emissions

As seen in section 4.1, CNG vehicles grow to approximately 30 percent of new vehicles sold in the U.S. by 2100 without emissions policy. Since NG vehicles would not take over the entire private household transportation fleet, the effects on overall household vehicle emissions are minimal, with a reduction in carbon dioxide emissions by 2 to 5 percent in policy and non policy scenarios over the next century.

4.2.3. Effects on Oil Imports

Energy independence may be difficult to measure, but the reduction in oil imports is a potential indicator. A comparison of oil imports with and without NG vehicles was assessed for policy and non policy scenarios.

a)



b)





A reduction of up to 15 percent in oil imports occurs when NG vehicles are introduced. While this reduction is a positive indication of a decrease in importation, it is difficult to use this as a metric for energy independence. For example, we do not know how much of the reduction in imports is due to emissions policy or the addition of NG vehicles in the 450 ppm policy case.

4.2.4. Effects on Fuel Prices

The growth of natural gas vehicles will result in increased demand for and consumption of natural gas. Increased NG vehicle usage will also displace traditional vehicles and their associated gasoline consumption. The resulting changes in consumption will result in changes in estimated fuel price projections. The percentage increase or decrease in fuel prices will be measured in comparison to a reference scenario without natural gas vehicles.









Figure 22: Effects of NGVs on Fuel Prices a) Oil Prices b) Natural Gas Prices

With the inclusion of natural gas vehicles at a 10 percent vehicle mark-up, a reduction in oil prices is observed in Figure 22a. Due to the decrease in the gasoline vehicle fleet, refined oil prices drop by 4 percent to remain competitive as a vehicle fuel. As seen in Figure 22b, natural gas prices experience an increase of up to 10 percent by 2050 with the inclusion of natural gas vehicles. This increase coincides with the acceleration of NG vehicle market penetration as seen in section 4.1. As NG vehicles become more commonplace (year 2060 and beyond), natural gas prices deviate less from the original estimates.

5. CONCLUSIONS

Ultimately, I have argued that with correct policy in place, the use of NG vehicles in the United States would increase, and in turn greenhouse gas emissions and dependency on foreign oil would decrease. In this section, I will review the major points of this thesis and make the case that the adoption of NG vehicles in the United States is primarily contingent on government incentives and support.

As noted earlier, the transportation sector accounts for a significant percentage of energy use in the United States. When this energy comes from gasoline the transportation sector also accounts for a significant percentage of the country's greenhouse gas emissions. In addition, this reliance on gasoline entails a dependence on foreign oil, which makes oil prices vulnerable to geopolitical instability. There are three solutions for reducing the transportation sector's reliance on foreign oil: fuel economy has to be improved, the amount of miles traveled in the US has to be lessened, or alternative fuel sources have to have utilized. The third option, namely alternative fuel use, is the most viable of these solutions to the nation's dependence on oil. Natural gas, as this thesis makes the case, is the best option amongst alternative fuels for curbing the energy problems that face the United States.

This thesis has reviewed the benefits of a more widespread adoption of NG vehicles in the private household transportation fleet in the United States for the following reasons. First, natural gas is available domestically. With abundant resources that are projected to double as unconventional gas development becomes less expensive, reliance on foreign oil for transportation in the U.S. will lessen. Second, natural gas is usually less expensive than other transportation fuels. And third, the use of CNG vehicles would significantly lower the current level of green house gas emissions. When comparing NG vehicles with other alternative fuel vehicles, the advantages of natural gas use become even more apparent. While ethanol, hydrogen fuel cell, and electric vehicles all have the potential to reduce GHG emissions, other factors- such as waste, high prices, on-board energy storage, and reliance on US electricity production- make them unfavorable relative to NG vehicles.

In order to bring to light the factors that contribute to the adoption of NG vehicles, I considered the reasons for their utilization or lack of utilization outside of the United States. Thanks to aggressive government promotion and policy, the use of NG vehicles is widespread in Argentina and Brazil. In Asia, government support has stimulated the growth of the NG vehicle market even though vehicle conversions are substandard and there is a limited local supply and refueling infrastructure. In Europe, with the lack of policy incentivizing NG vehicles and a focus on electric and biodiesel vehicles, the use of NG vehicle use in Africa, and this use will continue to grow if the cost effectiveness of NG vehicles is made clear to consumers.

The history of NG vehicles in the United States and the central issues affecting their implementation were delineated in the second section of this thesis to highlight the reasons behind the current level of usage. Starting in the 1990, when policies were made that incentivized the use of natural gas in government and commercial fleets; there was a significant rise in NG vehicles. However, the widespread adoption of NG vehicles has

primarily been constrained by the lack of a large-scale refueling infrastructure and the limited availability of NG vehicles. In addition, the general public is not aware of the long-term environmental and financial benefits of NG vehicles. Unwarranted safety concerns have also affected the use of NG vehicles in the United States.

In section three, I presented my analysis of the potential and effects of the adoption of NG vehicles in the U.S. private transportation sector. Drawing on select components of previous models, I modified the EPPA model to assess the role of vehicle cost, fuel availability, emissions targets and alternative fuel options for consumption and importation, on the promulgation of NG vehicles. The annual cost of owning an NG vehicle and the ratio of this cost to a household's total expenditures was calculated. My modified EPPA model determined the impact of NG vehicles on greenhouse gas and carbon emissions in relation to ICEs. A 'fixed factor' was added to account for CNGV fleet turnover as well as a market penetration rate that was based on select global technological learning curve trends. The growth rate and current shares of NG vehicles in relation to a national fleet that was used in my analysis was based on data from the International Association for Natural Gas Vehicles (IANGV) on each country's NG vehicle usage.

The fourth section of this thesis examined how vehicle price, domestic fuel availability, competition with bio-fuels, and emissions policy, impact long-term NG vehicle market penetration. I conducted a detailed scenario analysis, using the EPPA model, to determine the potential of NG vehicles in the private household transportation sector in the United States. In order to evaluate the potential for NG vehicles in the U.S., an analysis was performed to assess the factors necessary for their successful large-scale

deployment, and to determine the effects of this deployment. These factors were evaluated on the following criteria: vehicle price, availability of domestic natural gas, and the development of bio-fuels as a competing alternative fuel. The effects of NG vehicles were assessed by their fuel consumption, and their ability to reduce emissions and oil imports. My analysis from the EPPA model indicates that natural gas vehicles have the potential to grow to approximately 30 percent of all new vehicles sold without an emissions policy by 2100, but their deployment is heavily reliant on vehicle price. If the price of an NG vehicle is significantly higher than that of a gasoline vehicle, the savings on fuel costs are notably less than the incremental vehicle cost of the NG vehicle. From a policy standpoint, the current alternative vehicle tax credits are essential to the sustainable deployment of NG vehicles. The tax credit displaces a substantial amount of the incremental cost, and should be extended to 2030 under the NATGAS act. Modifications should be done to the EPA safety standards and processes in order to reduce the costs transferred to consumers. Stringent emissions policies also facilitate the development of natural gas policies, with a potential increase of more than 50 percent in the share of new vehicles sold for the 450 ppm limit policy case. With a carbon tax, the cost difference between natural gas and gasoline grows significantly, making NG vehicles even more attractive to consumers. This study also establishes that the development of bio-fuels, which have a better infrastructural tie-in with gasoline, may prove detrimental to NG vehicle deployment in the long term. The lack of an existing refueling infrastructure is a hindrance to NG vehicle fuels, and necessitates the development of refueling stations (station or home) as a priority. Without a refueling

infrastructure, the long distances that motorists would have to travel to refuel may offset the savings and emissions reduction of NG vehicles.

Since natural gas vehicles would not take over the entire new vehicle market share by 2100, their effect on the total transportation fleet remains positive but minimal. Because NG vehicles consume approximately 3 exajoules of natural gas, there is enough domestic natural gas available for NG vehicle usage without significant impact to natural gas usage in other sectors. The implementation of NG vehicles could reduce carbon dioxide emissions from the U.S. light duty fleet by 2 to 5 percent, and in all likelihood reduce oil imports as well. Realistically, NG vehicle adoption may raise natural gas prices up to 10 percent above projected value, and reduce oil prices by as much as 5 percent below EPPA estimates. However, the significant benefits of NG vehicles use are unattainable without large scale adoption. Barring a ban on high emissions vehicles (such as in India), or significant taxation on gasoline and diesel (such as in South America), it will be difficult to maximize the advantages of NG vehicles in the short term.

5.1. Limitations of the Study

The EPPA model that is used in this thesis is limited for a number of reasons. Like most recursive modeling systems there is a level of uncertainty in the EPPA model, which is further compounded with time. The payback analyses typically used for alternative vehicles cover a period of two to three years, while the EPPA model has 5year intervals. Also, the volatility of natural gas prices over long periods further complicates our estimations. My analysis is also limited to OEM dedicated CNG vehicles, and does not take into account bi-fuel or after-market conversion CNG vehicles.

5.2. Future Work

The fixed factor presented here is only an approximation for the actual turnover of vehicle capital stock. Ongoing work at the Joint Program is aimed at developing an explicit representation of the vintaging of car fleets. I??? also intend to separate the cost of fuel infrastructure from the GAS share, making it possible to analyze how much of an investment into infrastructure is necessary for the promulgation of an alternative fuel vehicle option. A further stratification of household transportation by mode and vehicle weight would also be important to analyze.

Stock and turnover of the vehicle fleet is not modeled in the current EPPA model.*** (this section needs to be fleshed out/spelled out in more detail. Also, it needs an introductory first sentence)

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APPENDIX A: U.S. NG Vehicle Refueling Infrastructure

APPENDIX B: U.S. Natural Gas Pipeline Infrastructure



Source: Energy Information Administration, Office of Oil & Gas, Natural Gas Division, Gas Transportation Information System

APPENDIX C: Backstop Sensitivity Analysis







